### TEXAS DEPARTMENT OF TRANSPORTATION



## TRANSPORTATION AIR QUALITY BRIEFING

Prepared for the Texas Department of Transportation Revised March 2016

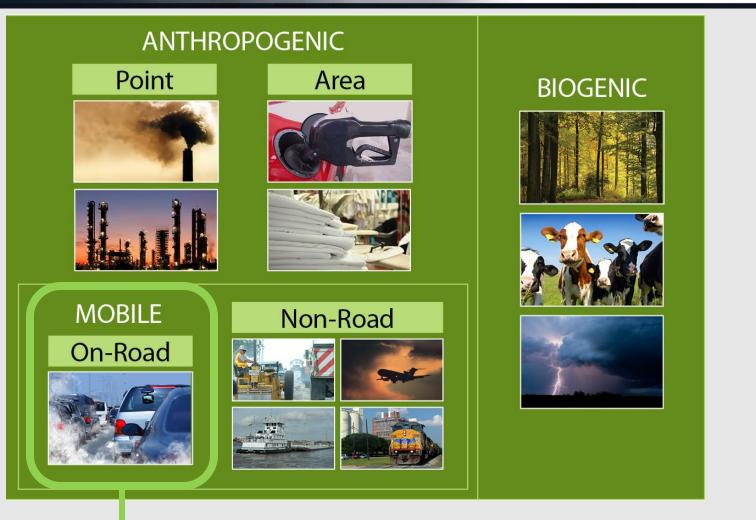
#### Federal Air Quality Regulations

# State Implementation Plan (SIP)

#### Transportation Conformity

- 1970 Clean Air Act (CAA)
  - –Established National Ambient Air Quality Standards (NAAQS) for criteria pollutants
- 1977 CAA Amendments
  - -Transportation conformity introduced
- 1990 CAA Amendments
  - More rigorous transportation conformity provisions

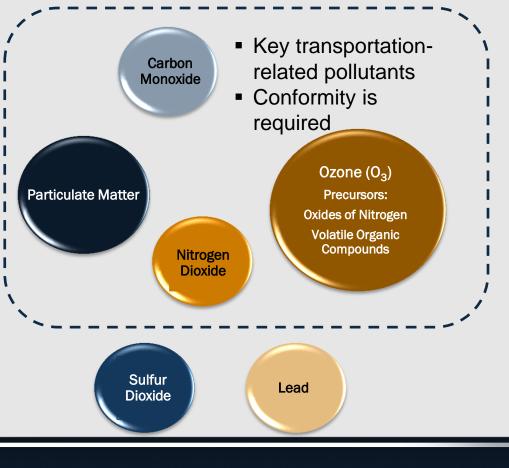
#### **Emissions Sources**



On-road mobile component is relevant to transportation conformity

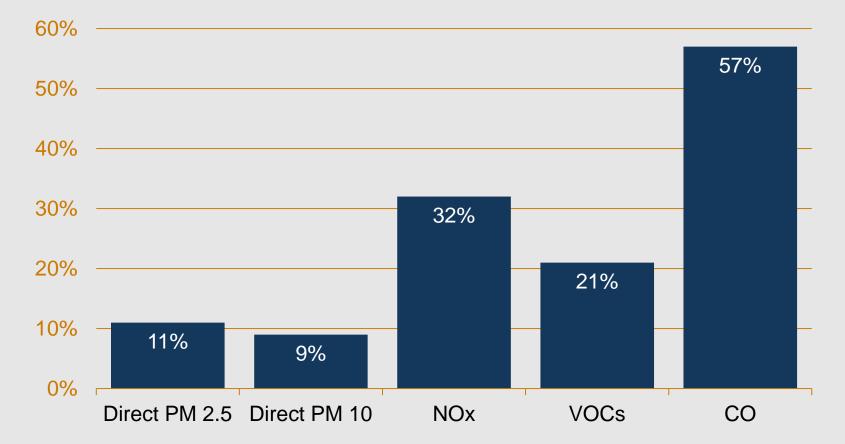
#### **Criteria Pollutants**

Six common air pollutants that are regulated under CAA through NAAQS.



- Ozone (O<sub>3</sub>)
  - Precursors Oxides of Nitrogen (Nox) and Volatile Organic Compounds (VOCs)
  - Formed by precursors reacting in presence of sunlight
- Nitrogen Dioxide (NO<sub>2</sub>)
- Carbon Monoxide (CO)
- Particulate Matter (PM<sub>10</sub>, PM<sub>2.5</sub>)
- Lead (Pb)
- Sulfur Dioxide (SO<sub>2</sub>)

- Other Mobile Source Emissions
  - Mobile Source Air Toxics
    - Benzene
    - Formaldehyde
    - Acetaldehyde
    - 1,3-Butadiene
    - etc
- Greenhouse Gases
  - Carbon Dioxide (CO<sub>2</sub>)
  - Methane (CH<sub>4</sub>)



Source: U.S. Environmental Protection Agency Our Nation's Air: Status and Trends through 2008

- Based on air monitoring data
- Nonattainment Area
  - Does not meet NAAQS
  - Example Ozone- (2008 8-hr ozone standard of 75 ppb)
    - 3-year average of the annual fourth-highest daily maximum 8-hr average ozone concentrations measured at each monitor within an area must not exceed NAAQS

#### Maintenance Area

 Area previously in nonattainment. Must demonstrate "maintenance" of attainment status for two 10-year periods.

#### Attainment Area

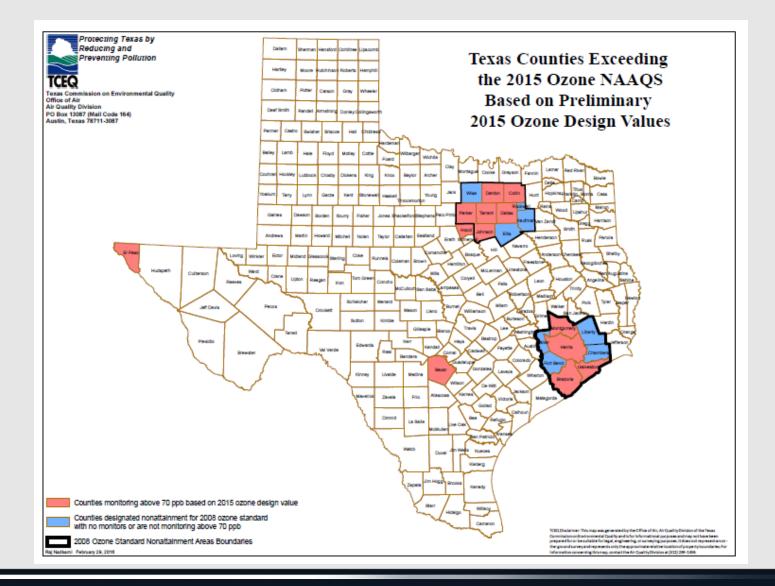
- Meet all NAAQS
- Unclassifiable
  - Insufficient information to make a classification

Region	Counties	Pollutant	Status
Houston- Galveston- Brazoria	Brazoria, Chambers, Fort Bend, Galveston, Harris, Liberty, Montgomery, Waller	8-hr Ozone (2008)	Marginal
Dallas-Fort Worth*	Collin, Dallas, Denton, Ellis, Johnson, Kaufman, Parker, Rockwall, Tarrant, Wise	8-hr Ozone (2008)	Moderate
El Paso	El Paso	PM-10	Moderate
El Paso	El Paso	CO	Attainment Maintenance

\* Collin County is also in nonattainment for Lead, but conformity does not apply (not a transportation-related pollutant)

- On October 1, 2015, EPA revised the Ozone NAAQS from the existing 75 ppb to 70 ppb
- Proposed designations under the new standard due in October 2016
- Potential state designation recommendations for public comment currently list 21 counties in four areas for designation as nonattainment:
  - Bexar, Brazoria, Chambers, Collin, Dallas, Denton, El Paso, Ellis, Fort Bend, Galveston, Harris, Hood, Johnson, Kaufman, Liberty, Montgomery, Parker, Rockwall, Tarrant, Waller, Wise

#### **Texas Counties Exceeding the 2015 Ozone NAAQS**



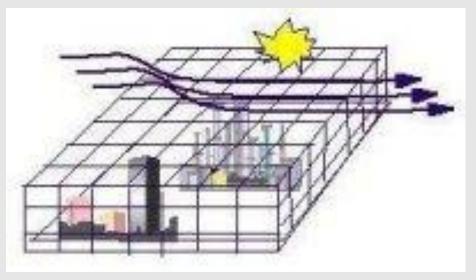
#### **Implications of Nonattainment Designation**

- State Implementation Plan required
- Transportation Conformity
  - For Transportation Plans and Programs (MTP/TIP)
    - Timely implementation of transportation control measures (TCMs)
    - Regional emissions analysis
    - May include Motor Vehicle Emissions Budget
  - For Projects (Non-exempt federal projects)
    - May include hot-spot analyses
- If conformity requirements are not met, non-exempt transportation projects cannot move forward.

- Plan for a state/area to attain (in the case of nonattainment areas) or maintain compliance (in case of maintenance areas) with NAAQS
  - Legal and federally enforceable
  - Collaborative public process
  - Signed by the Governor
  - Adopted by the State
  - Approved by EPA
  - Identifies control strategies to attain NAAQS
  - Addresses point, mobile, and area sources
  - Sets the Motor Vehicle Emissions Budget (MVEB)

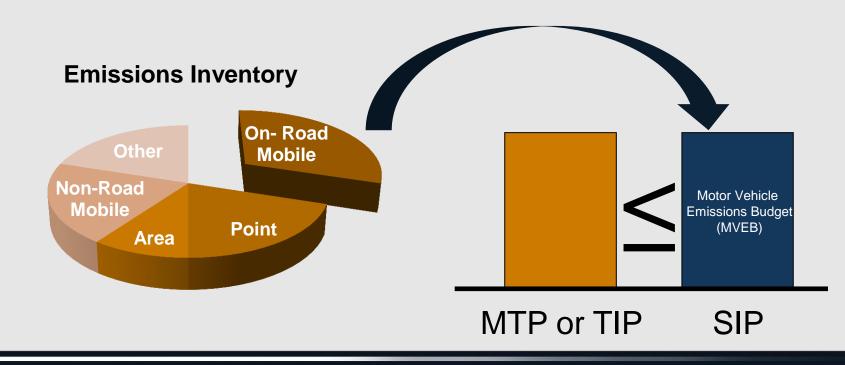
## Components

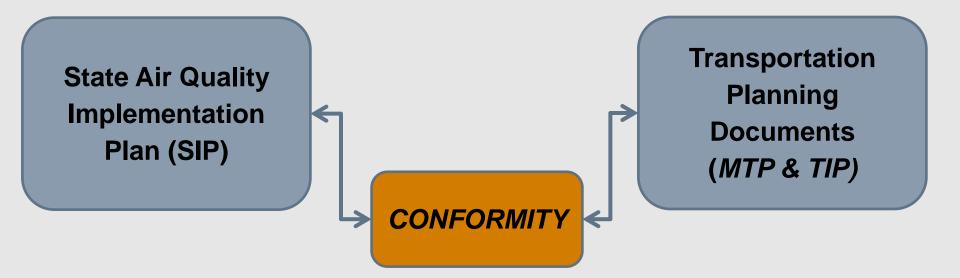
- Monitoring
- -Inventory
- -Modeling
- -Control Strategies
- -MVEB
- Types
  - -Reasonable further progress (RFP)
  - -Conformity
  - -Attainment
  - -Maintenance
  - -Other



Source: <u>www. epa.gov</u>

- "Attain" not the same as "Conform"
  - Attainment status linked to whether NAAQS are being met (based on monitoring)
  - Transportation Conformity applies to on-road mobile sources in nonattainment and maintenance areas.

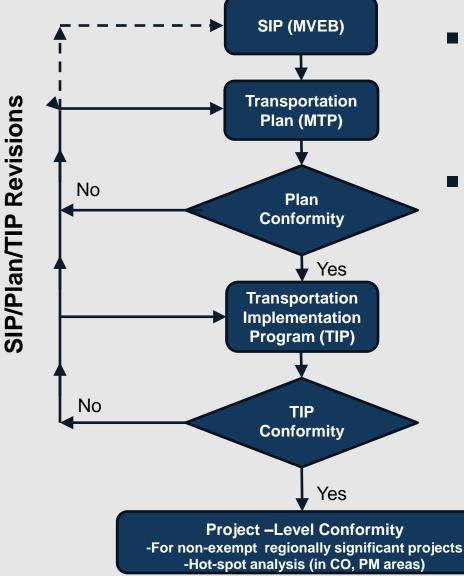




<u>Purpose</u> - Ensures federal funding and approval are given to transportation plans, programs and projects consistent with air quality goals

<u>Timelines</u> – Conformity and SIP timelines do not necessarily correspond

#### **Conformity Overview**



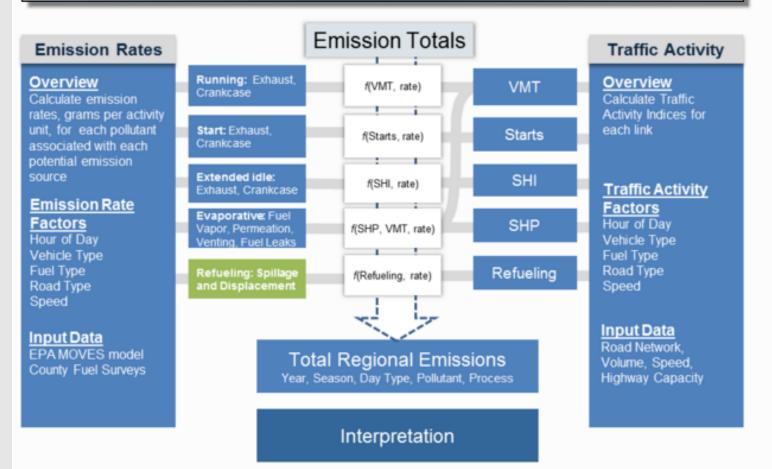
- Applies to nonattainment and maintenance areas
- Applies to
  MTP

  - -TIP
  - Non-exempt projects with FHWA/FTA funding <u>or</u> requiring FHWA/FTA approval at any stage

#### **Conformity Demonstration Process**

#### **Regional Emissions Analysis**

#### **Transportation Conformity Determination**



#### Technical Working Group (TWG)

- Statewide technical coordination

#### Interagency Consultative Partners

- For specific region/plan
- Composition:
  - Federal
    - FHWA
    - FTA
    - EPA
  - State
    - TxDOT
    - TCEQ
  - Local
    - MPOs/COGs
    - Transit Agencies



- Every 4 years
- Changes to plans, programs, projects
- SIP revision that changes emission budgets
- Net change in TCMs (except within substitution rule)
- New NAAQS
- Re-designation of area

- Implies conformity determination for a transportation plan or program has expired
- One year grace period (does not apply for new NAAQS designations)
- If deadline is missed
  - New project phases requiring a conformity determination cannot be advanced
  - Federally funded projects and regionally significant projects not advanced
  - Exemptions include transportation control measures, safety projects, mass transit, etc.

- The NAAQS are established for criteria pollutants, and nonattainment areas are designated on the basis of NAAQS
- Ozone, CO, PM and NO<sub>2</sub> are relevant to transportation, along with Ozone precursors (NOx and VOCs)
- Currently, Texas has three regions in nonattainment of air quality standards – HGB, DFW, ELP
  - The 2015 Ozone NAAQS may result in additional nonattainment areas
- Transportation conformity applies to metropolitan transportation plans, transportation improvement programs, and non-exempt projects with FHWA/FTA funding or requiring FHWA/FTA approval
- Conformity determinations are required every four years or due to other triggers; an expired conformity determination will result in a conformity lapse.